

**Department of Corporate Services**

Members of Council

**Committee Secretariat**

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Your Ref: AT/Council

Date: 13 March 2017

Dear Councillor

**MEETING OF COUNCIL – TUESDAY, 21 MARCH 2017**

You are requested to attend the meeting of the Council to be held in the Council Chamber - City Hall, Bradford, City Hall, Bradford, on Tuesday, 21 March 2017 at 4.00 pm

The agenda for the meeting is set out overleaf.

Yours sincerely

Parveen Akhtar  
City Solicitor

**Notes:**

- ◆ This agenda can be made available in Braille, large print or tape format.
- ◆ The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present at the meeting should be aware that they may be filmed or sound recorded. It is intended that the meeting will be webcast live and can be viewed on the Council's website at <https://www.bradford.gov.uk/your-council/committees-meetings-and-minutes/webcasting>



The Council's Fire Bell and Evacuation Procedure requires people to leave the building in an orderly fashion by the nearest exit, should the fire alarm sound. No one will be allowed to stay or return until the building has been checked.

**Members are reminded that under the Members' Code of Conduct, they must register within 28 days any changes to their financial and other interests and notify the Monitoring Officer of any gift or hospitality received.**

## AGENDA

### A. PROCEDURAL ITEMS

#### 1. DISCLOSURES OF INTEREST

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

*Notes:*

- (1) *Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.*
- (2) *Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.*
- (3) *Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.*
- (4) *Officers must disclose interests in accordance with Council Standing Order 44.*

#### 2. MINUTES

**Recommended –**



**That the minutes of the meeting held on 23 February 2017 be signed as a correct record (previously circulated).**

(Adrian Tumber – 01274 432435)

**3. APOLOGIES FOR ABSENCE**

**4. WRITTEN ANNOUNCEMENTS FROM THE LORD MAYOR  
(Standing Order 4)**

*(To be circulated before the meeting).*

**5. INSPECTION OF REPORTS AND BACKGROUND PAPERS**

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Adrian Tumber - 01274 432435)

**B. BUSINESS ITEMS**

**6. PETITIONS (Standing Order 11)**

To consider up to five requests for the Council to receive petitions in accordance with Standing Orders.

**Ward**

- (i) Rockwell Lane, Thorpe Edge – Gritting **Eccleshill**
- (ii) Priestman Street, Manningham – Derelict Premises  
**Manningham**
- (iii) Lumb Lane, Bradford – Parking Issues  
**Manningham**

As the petition concerning Lumb Lane parking issues contains more than 1500 signatures then in accordance with the Council's petitions scheme there will be debate.



If any further requests are received, in writing, by mid-day three working days before the meeting (Thursday), details will be circulated.

(Palbinder Sandhu – 01274 432269)

**7. PUBLIC QUESTION TIME (Standing Order 13)**

There are no public questions.

(Palbinder Sandhu – 01274 432269)

**8. MEMBERSHIP OF COMMITTEES AND JOINT COMMITTEES (Standing Order 4)**

To consider any motions (i) to appoint members to a Committee or a Joint Committee; or (ii) to appoint Chairs or Deputy Chairs of Committees (excluding Area Committees).

**9. REPORT BY THE LEADER OF COUNCIL**

A written report by the Leader of Council giving an update on key issues will be circulated before the start of the meeting. There shall be a period of up to 15 minutes during which any Member of Council may ask the Leader of the Council (or a Member of the Council nominated by the Leader) a question on any matter arising out of the written report.

**10. MEMBER QUESTION TIME (Standing Order 12)**

To deal with supplementary questions arising from the attached questions of which written notice has been given.

*Notes:*

- (i) Answers to written questions shall be circulated at the commencement of the meeting.*
- (ii) The Lord Mayor will have regard to the list of questions and the political composition of the Council in calling on Members to put their supplementary question to the Leader of Council and Portfolio Holders.*
- (iii) A period of up to 30 minutes shall be available for supplementary questions to Members of the Executive.*

**QUESTIONS TO MEMBERS OF THE EXECUTIVE**

**1. Councillor Dunbar**

Will the Leader agree with me in saying that the budget announced by the Chancellor earlier this month is bad for Bradford and the country as



a whole as it attacks the young, vulnerable, business owners and older people in need of support?

**2. Councillor Brown**

Given the current doubts as to whether the use of Bio-mass fuel actually reduces the amount of carbon added to the atmosphere (when considering the change of use from food to bio- mass production, transport, processing , amount of carbon returned to the soil via natural “mulching”, etc.) when compared to use of more traditional carbon fuels , can the Leader of the Council confirm whether the Council’s climate change function, holds a quotable view on this current, and more comprehensive, thinking? Further, are there any statistics available for the Council’s use of these and other “renewables” and the, impact positive or negative, on their contribution to carbon in the atmosphere?

**3. Councillor Jeanette Sunderland**

To ask the Portfolio Holder for Regeneration, Planning and Transport - Can the Portfolio Holder explain the rationale behind the Executive’s decision not to support the decision of the Health and Social Care Overview and Scrutiny Committee to approve the formalisation of the ban of A Boards across all clearly identified urban centre of the district?

**4. Councillor Warnes**

Can the Leader of Council please explain how a new motorway linking the A65 with West Yorkshire will reduce traffic along the Aire Valley corridor, cut air pollution, help Bradford reduce its overall carbon emissions and thereby make a positive contribution to the West Yorkshire Local Transport Plan’s objective of making “substantial progress towards a low carbon, sustainable transport system for West Yorkshire”?

**5. Councillor Hassan Khan**

Will the portfolio holder give an update on the progress of our campaign for a Northern Powerhouse Rail stop in Bradford?

**6. Councillor Warburton**

Can the Leader join me in congratulating three Bradford brass bands – Black Dyke, Hammonds Saltaire and City of Bradford – for their success in the Yorkshire championships and their entry into the national finals later this year?

**7. Councillor Whiteley**

As the Local Plan has set a target of a minimum of 700 houses in



Burley in Wharfedale and 600 in Menston, this would place a significant strain on local infrastructure of all kinds and I should be grateful if the Portfolio Holder for Regeneration, Planning & Transportation could explain the process by which applications can be made from monies collected (£100per square metre) in respect of my ward, to support necessary infrastructure schemes within the ward and over and above any money paid to the Parish Councils?

8. **Councillor Dunbar**

National Carers Week will take place this year on 12-18 June. Will the portfolio holder explain the Council's plans to mark this important week to recognise the contributions made by carers in our district?

9. **Councillor Dunbar**

Bradford has recently hit the headlines after running a successful LGBT History Month Festival which has been recognised nationally. Will the Leader advise what work we plan to do going forward to ensure the rights of the LGBT community are recognised and met?

10. **Councillor Gibbons**

Would the Leader of the Council provide colleagues with an update regarding progress with the works at St. George's Hall, including any completion date and variances to the budgeted cost?

11. **Councillor Lal**

Does the Leader welcome the £1.8m investment the Science Museum Group has made in the newly named National Science and Media Museum?

12. **Councillor Stelling**

To ask the Portfolio holder for Environment, Sport & Culture - Given the abolition of the pest control department within the Council, can the portfolio holder confirm that access to information related to this department will still be provided by the Council to the general public?

13. **Councillor Dunbar**

The recent announcement to make age appropriate sex and relationships education compulsory in all schools is to be welcomed. Would the Leader agree with me on how important this is for all schools and all pupils in Bradford and beyond?

14. **Councillor Ellis**



Can the Leader of the Council provide details of how the Council has acted to ensure that the potential cost to the Council of the Apprenticeships Levy, is offset by creating apprenticeships for young people within the Bradford District?

**15. Councillor Dunbar**

I am deeply concerned at the news that the House of Commons narrowly voted in favour to close the Dubs scheme to protect unaccompanied child refugees by the end of the financial year. Does the Leader agree that the scheme should be kept open and does she agree that the government should provide councils with the resources to do our bit in providing places?

**16. Councillor Watson**

Can the Leader tell us what the council did to mark International Women's Day and does she agree that although around a third of councillors in our chamber are women it should be more like 50% to reflect the general population?

**17. Councillor Whiteley**

Can the Portfolio Holder for Health and Wellbeing, please confirm how much money was paid to outside fostering agencies in the years 2014-2015 and 2015-2016 and in 2016- to date, along with providing details of the budget forecast for agency foster carers for the year 2017-2018?

**18. Councillor Farley**

We are all looking forward to the restoration of Cliffe Castle Park being completed. Can the portfolio holder give us an update on the work done so far and what we have to look forward to in the summer?

**19. Councillor Dunbar**

The Royal Society of Medicine has suggested that as many as 30,000 excess deaths could be due to national cuts in health and social care. Does the Leader agree that government needs to properly fund adult social care including more prevention work which keeps people well and out of hospital?

**20. Councillor Jeanette Sunderland**

Question to the Portfolio Holder for Health and Wellbeing - According to estimations in the BRE Client Report; in 2011 18% of Bradford's dwellings were in the private rented sector and of those 16%, some 28277 homes, had a Housing Health and Safety Rating System Category 1 hazard. Can the Portfolio Holder please tell us what steps have been taken to reduce the number of homes in the private rented



sector in this rating?

**21. Councillor Dunbar**

Recent investigations by the Alzheimer's Society show that as many as one in three home care workers have no dementia training. Does the portfolio holder agree that the Government needs to fix this broken system and provide better support for people with dementia, their carers and home care workers themselves?

**22. Councillor Miller**

Would the Leader of the Council be so kind as to inform members of the nature and numbers of contracts provided to consultants and the costs of these, broken down by department and the dates of the contracts, for the last three years?

**23. Councillor Love**

Please can the Portfolio Holder for Regeneration, Planning & Transport enlighten us as to why it is now impossible for members of the public to email comments about an application to the relevant case officer? Given the regularity with which the Planning Portal is unavailable or incredibly slow, particularly for applications with a large number of documents, could a departmental mailbox not be used to accept comments?

**24. Councillor Pennington**

In light of the Council's decision to not cut the grass at many bowling greens, would the Portfolio Holder for Environment, Sport & Culture advise members as to why we still tend the unused Riddlesden Golf Club and can we have confirmation of when this site will be transferred to the Scout Movement?

**25. Councillor Stubbs**

To ask the portfolio holder for Regeneration, Planning & Transport - Can the portfolio holder provide details of the number of highway and footpath maintenance jobs undertaken by the Council that have not been completed during the initial time allotted over the past 12 months across the district, how many required a second visit to complete the work and what was the additional cost to the Council?

**26. Councillor Shaw**

Can the Leader of the Council confirm whether the presence of the Pokémon app on the Council Website has any costs involved and would she confirm whether anyone has considered whether the Council would be liable if any child using this were to come to harm in





doing so? Further, if there are any costs involved, would the Leader confirm whether she agrees with me that these funds and the officer time in organising this frivolity would be better directed to essential front line services?

**27. Councillor Davies**

Would the Portfolio Holder for Environment, Sport & Culture inform Council why BMDC has chosen to become only the third council in the country to fund digital post-mortems, which are only effective in 70% of cases and according to the Chief Coroner cost “within the range of £400-£1000”, compared to the £96.80 cost of a traditional post-mortem?

**28. Councillor Pennington**

Further to the announcement six months ago, that an experienced Commercial Property Agent would be employed by the Council, to revitalise priority streets in the City Centre, can the Leader of the Council confirm, the cost so far, any tangible benefits and who the agent is?

**29. Councillor Ward**

To ask the Portfolio Holder for Education, Employment and Skills - At the Council meeting on 17 January it was resolved to “ask the Government to account for growth in demand of additional SEN in this district”. Will the Portfolio holder for Children’s Services describe how this was done and what the Government’s response was?

**30. Councillor Whiteley**

Can the Portfolio Holder for Health & Wellbeing provide a breakdown of the children brought into Local Authority Care for the previous two years broken down by age, ethnic background and nationality?

**31. Councillor Jeanette Sunderland**

Question to the Portfolio Holder for Environment, Sport and Culture - Can the Portfolio Holder advise how many trees each month per ward in the District have been felled as a result of Health and Safety implications?

**32. Councillor Davies**

Could the Portfolio Holder for Education, Employment & Skills advise members, why did the teacher recruitment bus tours start with primary schools, not secondary, when secondaries are where we have the most recruitment difficulties?



**33. Councillor Love**

Please can the Portfolio Holder for Environment, Sport & Culture update members on the current situation regarding St George's Hall?

**34. Councillor Pennington**

Can the Portfolio Holder for Regeneration, Planning & Transport confirm how many Fixed Penalty Notices have been issued in accordance with the Public Space Protection Order, intended to reduce anti social behaviour in the City Centre?

**35. Councillor Fear**

To ask the portfolio holder for Regeneration, Planning & Transport - How many businesses received support from the Council when starting up and have gone on to close within 3 years?

**36. Councillor Miller**

Would the Leader of the Council be so kind as to inform members of the number of Council employees working to Zero Hours contracts?

**37. Councillor Jeanette Sunderland**

To ask the leader of Council - Following the decision of the Executive to prioritise awards to families what steps is she taking to protect those vulnerable people who are in receipt of a Discretionary Housing Payment who live in Extra Care Homes?

**38. Councillor Davies**

Could the Portfolio Holder for Environment, Sport & Culture confirm whether he shares my view, that it would be simpler and more ethical to encourage people to shop around for the best energy deal from all providers rather than promoting one company in return for cash?

**39. Councillor Pennington**

Can the Leader of the Council confirm, that regardless of the tenancy changes, whether there are any business rate arrears at the Odsal Stadium?

**11. RECOMMENDATIONS FROM THE EXECUTIVE AND COMMITTEES (Standing Order 15)**

- 11.1 RECOMMENDATIONS FROM THE EXECUTIVE - THE APPROVAL AND IMPLEMENTATION OF THE BRADFORD DISTRICT COMMUNITY INFRASTRUCTURE LEVY (CIL) CHARGING SCHEDULE** 1 - 50



On 7 March 2017 the Executive considered the report of the Strategic Director, Place (**Executive Document “BN”**) explaining that the Community Infrastructure Levy (CIL) is intended as a means of contributing to the funding of infrastructure required to support growth in the District and deliver the policies and proposals in the Local Plan, including the Core Strategy and other Development Plan Documents. It replaces part of the system of Planning Obligations (Section 106 Agreements), the scope of which has been restricted since 6 April 2015 with regard to pooling of developer contributions. The CIL will help to meet the District’s priorities by generating funding to provide infrastructure while being set at appropriate rates that will continue to attract investment, create jobs, and deliver new housing.

The Executive,

**Resolved -**

- (1) **That, having considered the recommendations in the CIL Examination Report Option 1 be approved as set out in Document “BN” and the Executive recommend to Council the formal approval and implementation of the Bradford District Community Infrastructure Levy Charging Schedule (as set out in Appendix 2 of Document “BN”) with a commencement date of 1 July 2017**
- (2) That the content of the CIL Regulation 123 List, Exceptional Circumstances Policy and Instalments Policy be noted and approved and the Strategic Director, Place in consultation with the relevant portfolio holder be authorised to revise any of these policies and as required in line with the relevant regulations.
- (3) That it be noted that a CIL Governance Report was taken to the Governance and Audit Committee on 28 February 2017.

Members are asked to formally approve the CIL Charging Schedule (as set out in Appendix 2 to Document “BN”) with a commencement date of 1 July 2017.

(Bhupinder Dev – 01274 432012)

- 11B To consider any recommendations arising from meetings of the Executive and Committees held after the publication of this agenda and prior to the Council meeting.

(Adrian Tumber – 01274 432435)

**12. NOTICES OF MOTION (Standing Order 17)**

To consider the attached motions of which notice has been given.



**12.1 CHILDREN LEAVING CARE**  
To be moved by Councillor Nicola Pollard  
Seconded by Councillor Fear

This Council notes that the Children in Care Council provides excellent support to children who are in care.

This Council also notes that children who leave care have a hugely increased risk of criminal behaviour, teenage pregnancies, homelessness and substance misuse the children in our care deserve the best support that can be provided.

This Council believes that children leaving care require targeted, intensive support and without this their needs will not be met with costly consequences for both the young people and society.

This Council resolves to establish a Children Leaving Care Council, made up of care leavers, to improve and shape services and support available to help young people with the transition from care.

**12.2 TRADE WASTE POLICY**  
To be moved by Councillor Jeanette Sunderland  
Seconded by Councillor Stubbs

This Council notes the report to the Environment and Waste Management Scrutiny Committee on the 28<sup>th</sup> February 2017 of the Trade Waste Service and its main focus on cost and income generation.

This Council also notes the duty of care and other legislation makes provision for the safe management of waste to protect human health and the environment.

This Council believes that residents should be protected from poorly secured trade waste and the loss of residential amenity resulting from trade waste bins left in the street.

This Council requests that production of a robust trade waste policy to cover for example bins that are left in the street or causing a nuisance, the closure of lids, the storage of waste in bins inside business premises where no suitable outdoor on site location can be found, the storage and disposal of waste generated by businesses which will not be put into trade waste bins and the management of waste that can be recycled.

**12.3 TRANSITIONAL ARRANGEMENTS FOR THE STATE PENSION OF WOMEN BORN IN THE 1950s**  
To be moved by Councillor Hawkesworth  
Seconded by Councillor Naylor



The Pensions Acts of 1995 and 2011 imposed significant changes on hundreds of thousands of women with little or no personal notification. This resulted in some women only having two years notice of a six year increase to their state pension age.

The Government should change the transitional arrangements so that they take account of:

- The unfair burden placed on women born after 6th April 1951
- The lack of time to make alternative plans

This Council resolves to:

- Ask the Government to reconsider transitional arrangements for women born on or after 6th April 1951
- Ask each of the District's five MP's to make their views known on this matter to the relevant minister

#### **12.4 COMMUNITY ASSET TRANSFER**

To be moved by Councillor Cooke  
Seconded by Councillor Pennington

Council notes:

1. Community Asset Transfer presents the opportunity to empower local communities and build neighbourhood resilience
2. Commitment in the 2017/18 budget to support Parish and Town Councils or community organisations looking at community asset transfers or the undertaking of withdrawn Council services
3. Limited capacity and knowledge of community asset transfer within these local councils and community groups.

Council asks the Strategic Director, Corporate Services to:

1. Draw up a record of buildings and land that might be options for community asset transfer
2. Catalogue outstanding repairs and other prospective costs that would require identification within a community asset transfer
3. Identify limiting covenants or charitable trusts on land or buildings in the Council's control that might be options for community asset transfer
4. Commission appropriate support for Parish and Town Councils



or community organisations considering community asset transfer to include essential financial, legal and property advice

5. Report progress on community asset transfer and other service transfers to the Corporate Overview and Scrutiny Committee on a regular basis

## **12.5 BOOSTING SKILLS AND RECRUITMENT IN HEALTH AND SOCIAL CARE FOR THE BRADFORD DISTRICT**

To be moved by Councillor Imran Khan  
Seconded by Councillor Val Slater

This Council notes:

- There is a risk of a national skills gap and recruitment crisis in health and social care
- The risk is heightened by the Government's decision to cut bursaries for student nurses, which has led to a 23% drop in enrolments. The uncertainty around the employment of EU nationals post-Brexit adds to the risk.

This Council recognises this is a national issue but we want to do what we can here in Bradford. We are committed to working with partners in the district to address skills and recruitment challenges in health and social care. We resolve to:

- instruct the Strategic Director of Children's Services to launch a health and social care Industrial Centre of Excellence (ICE)
- support the University of Bradford's bid to open a medical school
- help to develop improved career pathways for health and social care professionals.

## **12.6 BRADFORD COUNCIL IS TAKING A LEAD ON INCLUSIVE GROWTH**

To be moved by Councillor Hinchcliffe  
Seconded by Councillor Val Slater

This Council notes:

- Bradford Council is playing a lead role in inclusive growth for our region, as demonstrated when we hosted the Inclusive Growth Commission's regional launch event on 6 March 2017
- It is crucial that everyone in the district gets the opportunity to contribute to and share in any economic growth
- We are committed to making inclusive growth principals integral to our own practices and in our influence with partners and third party organisations

We resolve to:

- Consider inclusive growth as part of the council's Procurement Review
- Continue supporting employment and skills programmes such as SkillsHouse and encourage partners to get involved
- Work with private and third sector partners on a Business



Covenant to promote strong corporate social responsibility throughout the Bradford District.

**13. PAY POLICY STATEMENT 2017/18**

51 - 66

In accordance with the Localism Act 2011 Local Authorities are required to produce and publish a Pay Policy Statement for each financial year. The Pay Policy Statement must be approved by full Council before publication. The report of the Director of Human Resources (**Document “Z”**) presents the draft Pay Policy Statement 2017/18 for approval.

**Recommended –**

**That the Pay Policy Statement for the financial year 2017/18, as set out at Appendix 1 to Document “Z”, be approved.**

(Michelle Moverley - 01274 437883)

THIS AGENDA AND ACCOMPANYING DOCUMENTS HAVE BEEN PRODUCED, WHEREVER POSSIBLE, ON RECYCLED PAPER

